# DONNER SUMMIT PUBLIC UTILITY DISTRICT Financial Statements June 30, 2023 (With Independent Auditor's Report)

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# June 30, 2023

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### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors Donner Summit Public Utility District

### **Report on the Audit of the Financial Statements**

### **Qualified Opinion**

We have audited the accompanying financial statements of the business-type activities of Donner Summit Public Utility District as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise Donner Summit Public Utility District's basic financial statements as listed in the table of contents.

In our opinion, except for the effects of the matter described in the Basis for Qualified Opinion section of our report, the financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities of Donner Summit Public Utility District, as of June 30, 2023, and the changes in financial position, and cash flows thereof for the year ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Qualified Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of Donner Summit Public Utility District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified audit opinion.

# Matter Giving Rise to the Qualified Opinion

Management has omitted the Asset Retirement Obligation from the financial statements. Accounting principles generally accepted in the United States of America require the District to develop a reasonable estimate regarding its Asset Retirement Obligation and record that estimate as a liability and a deferred outflow of resources. In addition, those standards require recognition of this expense over the asset's remaining useful life. The amount by which this departure would affect the assets, liabilities, net position and expenses of the business-type activities has not been determined.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about Donner Summit Public Utility District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of Donner Summit Public Utility District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Donner Summit Public Utility District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 7-12 and 33-34 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Government Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's response to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated January 30, 2024, on our consideration of Donner Summit Public Utility District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Donner Summit Public Utility District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Donner Summit Public Utility District's internal control over financial reporting and compliance.

Hillberg & Company

Certified Public Accountants

Helling & Co.

Sacramento, California January 30, 2024

Management's Discussion and Analysis

For the Year Ended June 30, 2023

### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This section of the District's annual financial report is provided as supplementary information to the audited financial statements. It is Management's intention that this information provides the financial statement reader with a brief and concise overview and analysis of the District's financial activities for the fiscal year ended June 30, 2023.

### REQUIRED FINANCIAL STATEMENTS

The District's annual report consists of: Management's Discussion and Analysis, Financial Statements, and Notes to the Financial Statements.

The basic financial statements following this discussion are: Statement of Net Position, Statement of Activities and Changes in Net Position, and Statement of Cash Flows. The District's basic statements report "Business-Type Activities" of the Water and Sewer operations. Following the basic financial statements are Notes to the Financial Statements that provide accounting methodology and other disclosures related to specifically identified financial statement reporting. The basic financial statements include Fund Financial Statements that consist of Balance Sheets and Statement of Revenues, Expenses, and Changes in Fund Net Position – Budget and Actual.

### FINANCIAL HIGHLIGHTS

- The District's assets exceeded liabilities at the close of the fiscal year by \$12,798,744. This represents the net position of the District as of June 30, 2023.
- The District's net position decreased by \$1,597.
- Total revenues for the fiscal year were \$4,043,668, an increase of \$247,142 or 6.5% over the prior fiscal year.
- Total operating expenses for the fiscal year were \$4,045,265, an increase of \$374,028 or 10.19% over the prior fiscal year. Consistent with generally accepted accounting principles, operating expenses do not include principal payments or capital asset purchases.
- In addition to the operating expenses, the District also made principal payments on long term debt in the amount of \$654,384 during the fiscal year.
- In addition to the operating expenses, the District incurred \$210,699 in capital asset purchases during the current fiscal year.
- Cash and Cash Equivalents on June 30, 2023 totaled \$1,327,817.
- Cash and Cash Equivalents increased by \$479,936 during the fiscal year.
- During the prior fiscal year (FY2021/2022), Cash and Cash Equivalents decreased by \$219,699.

# Management's Discussion and Analysis

For the Year Ended June 30, 2023

### **NET POSITION**

The analysis below focuses on the Net Position and Changes in Net Position for June 30, 2022 and June 30, 2023. The analysis of Net Position provides a snapshot in time that shows assets, liabilities, and net assets as of June 30, 2023 and compares it to the same data from June 30, 2022. The analysis of Changes in Net Position compares the revenues and expenses from the same snapshots in time.

# Net Position (In Thousands)

	Primary Government Business-Type Activities		
	_	June 30, 2023	June 30, 2022
Current and other assets	\$	1,949	1,657
Capital and use assets		25,427	26,113
Total Assets	=	27,376	27,770
Long-term debt outstanding & leases		13,265	13,930
Other liabilities		1,312	1,040
Total Liabilities	_	14,577	14,970
Net Position			
Net investment in capital assets		11,470	11,489
Restricted for debt payment		754	760
Unrestricted		575	551
Total Net Position	\$	12,799	12,800
Changes in Net Position	on (In	Thousands)	
Program revenue General revenues	\$	3,461	3,248
Property tax		456	457
Grants		35	31
Interest and other		34	40
Contributed capital		57	20
Total revenues	_	4,043	3,796
Expenses		4,045	3,671
Increase (Decrease) in net position	\$	(2)	125

### Management's Discussion and Analysis

For the Year Ended June 30, 2023

### **NET POSITION (CONTINUED)**

The above analysis shows that the District's net position decreased by \$1,597 from June 30, 2022 to June 30, 2023. This data also shows that Total Revenues increased by \$247,000 and Expenses increased by \$374,000.

### **REVENUES**

The District receives revenue from two major sources, service fees and property taxes. Services fees are considered as operating revenue and for the purposes of the financial statements they are labeled Program Revenue. Property taxes are consolidated with other non-operating revenues such as interest income into the category of General Revenue. The table below compares Program Revenue and General Revenue for the year ended June 30, 2023 to the year ended June 30, 2022.

**Revenue Summary and Comparison** 

	Business-Ty <sub>]</sub>	Change	Change	
	June 30, 2023	June 30, 2022	(\$)	(%)
Program Revenue				
Service Fees	3,461,326	3,248,174	213,152	6.6%
Total Program Revenue	3,461,326	3,248,174	213,152	6.6%
General Revenue				
Property Tax	455,680	457,321	(1,641)	(0.4%)
Grants	35,498	30,640	4,858	15.9%
Interest	3,182	607	2,575	424.2%
Other	30,831	39,994	(9,163)	(22.9%)
Total General Revenues	525,191	528,562	(3,371)	(0.6%)
Contributed Capital	57,151	19,790	37,361	188.8%
Total Revenues	4,043,668	3,796,526	247,142	6.5%

Program revenue increased by \$213,152, or 6.6%. This is due to the Board approved rate increases. General Revenues are essentially flat. Contributed capital increased due to payments received by Sierra Lakes County Water District to pay for non-capacity expanding capital improvements to the wastewater treatment plant.

# Management's Discussion and Analysis

For the Year Ended June 30, 2023

# **OPERATING EXPENSES**

**Expense Summary and Comparison** 

Expense Summary and Comparison  Business-Type Activities			Change	Change
	June 30, 2023	June 30, 2022	(\$)	(%)
Salaries	930,075	838,951	91,124	10.86
Employee benefits	416,529	366,280	50,249	13.72
Board expense	71,790	65,180	6,610	10.14
Professional fees	224,730	170,823	53,907	31.56
Equipment maintenance	35,306	52,191	(16,885)	(32.35)
Operating supplies	6,406	9,916	(3,510)	(35.40)
Vehicle maintenance	32,773	38,237	(5,464)	(14.29)
Facility maintenance	66,227	129,996	(63,769)	(49.05)
Dues and subscriptions	13,187	11,448	1,739	15.19
Fees, permits, cert	55,288	46,791	8,497	18.16
Training	4,770	2,690	2,080	77.32
Travel	3,055	814	2,241	275.31
Insurance	193,442	156,404	37,038	23.68
Office supplies	7,353	8,712	(1,359)	(15.60)
Utilities, communications	616,610	501,213	115,397	23.02
Chemicals and lab supplies	232,862	178,161	54,701	30.70
Laboratory testing	59,142	40,260	18,882	46.90
Small tools and rental	6,301	14,538	(8,237)	(56.66)
Inflow and infiltration	18,501	0	18,501	
Sludge removal	28,749	19,484	9,265	47.55
Depreciation	883,848	875,748	8,100	0.92
Interest	125,981	131,060	(5,079)	(3.88)
Amortization, right of use asset	12,340	12,340	0	0
Total Expenses	4,045,265	3,671,237	374,028	10.19

Management's Discussion and Analysis

For the Year Ended June 30, 2023

### **OPERATING EXPENSES (CONTINUED)**

Operating expenses increased by \$374,028, or 10.19%. This is a significant increase over prior year expenses. The District experienced notable increases in "utilities, communications" expenses; salaries; employee benefits; and chemicals and lab supplies. The increase in utilities, and communications was due to rate increases for propane and electricity. Salary increases were due to annual cost of living adjustments and an increase of overtime. Benefit increases are due to actual employee medical expenses and additional employee beneficiaries. Chemical and lab supplies increases were driven by increased unit prices for chemicals and increased water chemical usage at the water treatment plant as required for algae removal.

### **CAPITAL**

As noted in Note 3 to the Financial Statements the District acquired \$210,699 and disposed of \$28,138 of capital assets this fiscal year. This is a decrease of \$54,045 or 20% as compared to last fiscal year's acquisition of capital assets.

Capital improvements this fiscal year include equipment purchases, and replacement equipment for the water treatment plant and wastewater treatment plant.

### LONG TERM DEBT

As detailed in Note 5 to the Financial Statements, the District's long term debt is \$13,646,055. The three largest borrowings are \$12,691,442 for the wastewater treatment plant upgrade, \$445,589 for the Lake Angela Water Treatment Plant upgrade, and a total of \$460,087 for the Big Bend Water System upgrade. The final payments on these loans are due in 2041, 2048, and 2061, respectively.

The District will continue to make significant loan payments in the years ahead. Note 5 to the Financial Statements shows the annual requirements to amortize the direct borrowings through 2061. For the fiscal year ending June 30, 2024, the annual requirement will be \$757,206.

### **EFFECTS OF COVID-19**

District revenues and expenses were not significantly impacted by COVID-19 during this fiscal year. The District did experience some cost increases from suppliers due to COVID-19 supply chain and labor disruptions, however they have not significantly impacted the District's ability to operate. In order to minimize labor disruptions caused by sickness and extended quarantines, District Staff observe State of California COVID-19 regulations.

The District does not expect to experience any significant impacts from COVID-19 during Fiscal Year 2023/2024.

Management's Discussion and Analysis

For the Year Ended June 30, 2023

### **NEXT YEAR BUDGET AND RATES**

The Board of Directors adopted the District's Fiscal Year 2023/24 budget on June 20, 2023. The District adopted new water and sewer rates on June 15, 2021 that began with the July 2021 customer billing. The adopted rates included increases each year until July 1, 2025. These new rates were calculated so that the District could begin to build reserve funds, with the goal of having 6 months of operating expenses in reserve by June 30, 2026. Additionally, the Board adopted water rates for the Big Bend Water System in 2018, and those rates increase on January 1 each year with the last increase occurring on January 1, 2024.

One concern for the future fiscal years is the potential impact of cost inflation. While the Fiscal Year 2023/24 Budget and the District's utility rate structure include allowances for cost inflation, there were significant recent increases in inflation metrics such as the consumer price index. For example, the consumer price index increased by more than 6% year over year in recent years, and the District has experienced wide fluctuations in the cost of fuel and utilities. If annual price increases exceed 5% for an extended period of time, then the District will need to update its utility rates to keep pace with actual costs. Inflation has recently decreased to an annual rate of 2.6% and economists forecast it will likely decrease to 2.3% during 2024, so these cost increases appear to be leveling off for the time being.

Another concern for future fiscal years is that the District's current utility rates for the Lake Angela water system and wastewater system stop adjusting for inflation on July 1, 2025 and the Big Bend water system will stop adjusting for inflation on January 1, 2024. In order to continue on the path of improving the District's financial position and good stewardship of water and wastewater facilities, a comprehensive rate evaluation and update is needed before the current adjustments lapse

### ADDITIONAL FINANCIAL INFORMATION

This financial report is designed to provide the District's customers, investors and other interested parties with an overview of the District's financial operations for the year ended June 30, 2023 and the District's financial condition as of June 30, 2023. Should the reader have questions regarding the information included in this report or wish to request additional financial information, please contact the Donner Summit Public Utility District General Manager, Steven Palmer, at P.O. Box 610, Soda Springs, California 95728 or call 530-426-3456.

# Statement of Net Position

June 30, 2023

# <u>Assets</u>

	-	Primary Government Business-Type Activities
Current Assets		
Cash	\$	1,324,368
Investments		3,449
Total Cash and Cash Equivalents	<del>-</del>	1,327,817
Accounts receivable		272,141
Allowance for doubtful accounts		(1,000)
Net accounts receivable	- -	271,141
Other receivable		59,369
Prepaid expenses		290,568
Total Current Assets	<del>-</del>	1,948,895
Noncurrent Assets		
Capital assets, net		25,116,121
Right-of-use asset, net		311,071
Total Noncurrent Assets	_	25,427,192

Total Assets \$ 27,376,087

# Statement of Net Position

June 30, 2023

# **Liabilities and Net Position**

T : 1 11:		Primary Government Business-Type Activities
Liabilities Current Liabilities		
Accounts payable	\$	145,912
Accounts payable Accrued expenses	Ф	201,188
Interest payable		53,188
Customer deposits		86,570
Deferred revenue		· · · · · · · · · · · · · · · · · · ·
		165,280
Current portion of lease liability		10,190
Current portion of long-term debt		649,372
Total Current Liabilities		1,311,700
Noncurrent Liabilities		
Lease liability		351,027
Long-term debt	•	12,914,616
Total Noncurrent Liabilities	•	13,265,643
Total Liabilities		14,577,343
Net Position		
Net investment in capital assets Restricted:		11,470,066
Restricted for debt payment		753,403
Unrestricted		575,275
		270,270
Total Net Position		12,798,744
Total Liabilities and Net Position	\$	27,376,087

# Statement of Activities and Changes in Net Position

# For the Year Ended June 30, 2023

			Primary Government Business-Type
	Water	Sewer	Activities
Program Revenue			
Service fees	\$ 716,937	2,744,389	3,461,326
Total Program Revenue	716,937	2,744,389	3,461,326
Expenses			
Salaries	209,153	720,922	930,075
Employee benefits	92,010	324,519	416,529
Board expense	17,230	54,560	71,790
Professional fees	67,334	157,396	224,730
Equipment maintenance and repair	9,045	26,261	35,306
Operating supplies	1,772	4,634	6,406
Vehicle maintenance and repair	3,887	28,886	32,773
Facility maintenance and repair	26,940	39,287	66,227
Dues and subscriptions	2,531	10,656	13,187
Fees, permits and certifications	17,779	37,509	55,288
Training and education	1,006	3,764	4,770
Travel	365	2,690	3,055
Insurance	42,751	150,691	193,442
Office supplies	1,187	6,166	7,353
Utilities, communications and telemetry	68,517	548,093	616,610
Chemicals and lab supplies	62,938	169,924	232,862
Laboratory testing	3,845	55,297	59,142
Small tools and rental	945	5,356	6,301
Inflow and infiltration	-0-	18,501	18,501
Sludge removal	-0-	28,749	28,749
Depreciation	147,150	736,698	883,848
Interest	12,992	112,989	125,981
Amortization, Right-of-use asset	-0-	12,340	12,340
Total Expenses	789,377	3,255,888	4,045,265
Net Program Revenue (Expense)	(72,440)	(511,499)	(583,939)

(Continued)

# Statement of Activities and Changes in Net Position

# For the Year Ended June 30, 2023

				Primary Government
	_	Water	Sewer	Business-Type Activities
Net Program Revenue (Expense)	\$	(72,440)	(511,499)	(583,939)
General Revenues				
Property tax (including CFDs)		38,038	417,642	455,680
Grants		15,156	20,342	35,498
Interest		764	2,418	3,182
Other	_	9,351	21,480	30,831
Total General Revenues		63,309	461,882	525,191
Contributed Capital	_	-0-	57,151	57,151
Increase (Decrease) in Net Position	\$_	(9,131)	7,534	(1,597)
Net Position – Beginning of Year				12,800,341
Net Position – End of Year			\$	12,798,744

# Statement of Cash Flows

# For the Year Ended June 30, 2023

	<del></del>	ary Government usiness-Type Activities
Cash Flows From Operating Activities:		1101111105
Cash receipts from customers	\$	3,863,211
Cash payments to suppliers for goods and services		(2,101,080)
Cash payments to employees for services		(922,627)
Other receipts		96,969
Net Cash Provided by Operating Activities		936,473
Cash Flows From Non-Capital Financing Activities:		
Receipt of property taxes		455,680
Net Cash Provided By Non-Capital Financing		_
Activities		455,680
Cash Flows From Capital and Related Financing		
Activities:		
Capital contribution		74,317
Payments to lessors		(9,915)
Repayment of long-term debt		(654,384)
Interest paid on long-term debt & leases		(123,159)
Net Cash Used By Capital and Related Financing		
Activities		(713,141)
Cash Flows From Investing Activities:		
Purchase of capital assets		(202,258)
Interest received on cash and investments		3,182
Net Cash Used By Investing Activities		(199,076)
Net Increase In Cash		479,936
Cash and Cash Equivalents – Beginning of Year		847,881
Cash and Cash Equivalents – End of Year	\$	1,327,817

(Continued)

# Statement of Cash Flows

# For the Year Ended June 30, 2023

	Bus	y Government siness-Type Activities
Reconciliation of Increase in Net Position to		
Net Cash Provided by operating activities:	Ф	(1.507)
Increase (decrease) in net position	\$	(1,597)
Adjustments to reconcile increase in net		
position to net cash provided by		
operating activities:		002.040
Depreciation		883,848
Amortization		12,340
Non-operating revenue		(516,013)
Non-operating expenses		125,272
(Increase) decrease in:		<i>(</i> , , , , , , , , , , , , , , , , , , ,
Accounts receivable, net		(4,894)
Grant receivable		30,640
Other receivable		174,852
Prepaid expenses		(29,247)
Increase (decrease) in:		
Accounts payable		13,181
Accrued expenses		16,164
Customer deposits		86,570
Deferred revenue		145,357
Total adjustments		938,070
Net Cash Provided By		
Operating Activities	\$	936,473

### Notes to the Financial Statements

June 30, 2023

### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Donner Summit Public Utility District (the "District") operates under a state charter adopted March 24, 1950. The District operates under a board-manager form of government and provides water and sewer services.

The District's government wide financial statements include the accounts of all operations.

### Government-Wide Financial Statements

The District Financial Statements include a Statement of Net Position, a Statement of Activities and Changes in Net Position and a Statement of Cash Flows. These statements present summaries of business-type activities for the District.

These statements are presented on an economic resources measurement focus and the accrual basis of accounting. Accordingly, all of the District's assets and liabilities, including capital assets, as well as infrastructure assets, and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which the liability is incurred.

The District applies all applicable GASB pronouncements (including all NCGA Statements and Interpretations currently in effect) as well as the following pronouncements issued on or before November 30, 1989, to the business type activities, unless those pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinion, and Accounting Research Bulletins of the committee on Accounting Procedure. The District applies all applicable FASB Statements and Interpretations issued after November 30, 1989, except those that conflict with or contradict GASB pronouncements.

### Notes to the Financial Statements

June 30, 2023

### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Proprietary Fund**

The Proprietary Fund includes a Statement of Net Position and a Statement of Revenues, Expenses and Changes in Fund Net Position.

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or non-current) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Fund Net Position presents increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues.

# **Budgets and Budgetary Accounting**

By state law, the District's governing board must adopt a budget prior to the beginning of each fiscal year. The budget must be adopted in a properly noticed meeting.

Actual revenues and expenditures/expenses are compared to budgeted amounts monthly as a management control device for all budgeted funds. The District monitors capital expenditures by comparison to specific project appropriation accounts.

The District prepares its budgets on the cash basis of accounting. The nature and amount of adjustments necessary to reconcile the budget to GAAP are immaterial other than depreciation expense. A budget is prepared for the governmental and business-type activities.

### **Reserved Net Position**

The District records reserves to indicate that a portion of the net position balance is legally segregated for a specific future use. Designated net position balances represent tentative plans for future use of financial resources.

### Notes to the Financial Statements

June 30, 2023

### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Capital Assets

Capital assets having an extended useful life are capitalized as capital assets at cost.

All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are valued at their estimated fair acquisition value on the date donated. Maintenance and repair costs are charged to expenses as incurred. Replacements and capital improvements over \$2,500 are charged to capital asset accounts.

Capital assets are recorded in their respective fund. Depreciation of all exhaustible capital assets is charged as an expense against their operations. Depreciation has been provided over the estimated useful lives using the straight-line method. Depreciation expense includes amortization of assets under capital leases. The estimated useful lives are as follows:

Facilities 5-50 years Vehicles, furniture and equipment 3-25 years

### Leases

Contractual lease obligations longer than twelve months are recognized as leases in accordance with GASB No. 87. Lease liabilities are recognized at the present value of the fixed lease payments using a discount rate based on similarly secured borrowings available to the District. Lease assets are recognized based on the initial present value of the fixed lease payments.

When the District has the option to extend the lease term, terminate the lease before the contractual expiration date, or purchase the leased asset, and it is reasonably certain that we will exercise the option, we consider the option in determining the classification and measurement of the lease.

Lease assets are amortized within operating expenses on a straight-line basis over the shorter of the estimated useful lives of the assets or, in the instance where title does not transfer at the end of the lease term, the lease term. The interest component of a finance lease is included in interest expense and recognized using the effective interest method over the lease term.

### Notes to the Financial Statements

June 30, 2023

### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Revenue Recognition – Property Taxes

Placer and Nevada Counties bill property taxes which attach as an enforceable lien on property. Property tax revenues are recognized when they become available. Available revenues include those property tax receivables expected to be collected within sixty days after year end. The Counties allocate property taxes to the District following the alternate method of property tax distribution as stated in California Revenue & Taxation Code Section 4701. Using this method, the Counties allocate to the District their portion of total billed property taxes less an estimated delinquency factor. The Counties then assume all responsibility for collections.

### Compensated Absences

The District provides paid vacation and sick time to employees. Vacation time accrues annually based on the employee's years of services up to a maximum ranging from 120 hours to 240 hours. At separation of employment for any reason, the District shall compensate the employee for his/her accumulated vacation time at his/her straight time rate of pay at the time of termination. Sick time accrues to a cumulative maximum of 192 hours per employee. At separation of employment for any reason, the District shall compensate the employee for his/her accumulated sick time at his/her straight time rate of pay at the time of termination. This accrual represents the estimated probable future payments attributable to employees' service for all periods prior to June 30, 2023 at their current rate of pay.

### Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from these estimates.

### Statement of Cash Flows

For the Statement of Cash Flows, the District considers all highly liquid investments with a maturity of three months or less when purchased to be cash equivalents. At June 30, 2023, all cash and investments held by the District are considered to be cash equivalents.

### Subsequent Events

The effect of subsequent events have been evaluated through January 30, 2024, which is the date the financial statements were available to be issued.

### Notes to the Financial Statements

June 30, 2023

### (2) CASH AND INVESTMENTS

A summary of cash and investments held by the District at June 30, 2023 is as follows:

Cash on hand	\$ 300
Cash on deposit at banks	1,324,068
Investments	3,449
	\$ 1,327,817

All cash balances on deposit at banks are entirely insured or collateralized. The California Government Code requires California banks and savings and loans to secure a District's deposits by pledging government securities as collateral. The market value of pledged securities must equal at least 110% of the District's deposits. California law also allows financial institutions to secure the District's deposits by pledging first trust deed mortgage notes having a value of 150% of the District's total deposits. Such collateral, as permitted by the State of California, is held in each respective bank's collateral pool at a Federal Reserve Bank, or member bank other than the depository bank, in the name of the respective depository bank and pledged against all of the public deposits it holds.

With the exception of deposit insurance provided by the Federal Deposit Insurance Corporation, this collateralizing process is categorized by GASB Statement No. 3 as being collateralized with securities held by the pledging financial institution or its agent but not in the District's name.

The District has not adopted policies related to credit risk, custodial credit risk, concentration of credit risk, and interest rate risk.

The District's investment in the State investment pool is categorized by GASB Statement No. 3 as Category A investments since these investments are fully insured by the related entity. The investment pool does not release a credit quality.

Investments of the District are summarized as follows:

		Carrying Amount
State of California Local Agency	_	
Investment Fund	\$	3,449

### Notes to the Financial Statements

June 30, 2023

### (3) CAPITAL ASSETS

A summary of business-type activities capital assets is presented below:

	Balance June 30,				Balance June 30,
	2022	Additions	Deletions	Transfers	2023
Land	\$ 72,623	-0-	-0-	-0-	72,623
Sewage collection, treatment and disposal					
facilities	31,076,502	69,154	-0-	-0-	31,145,656
Water treatment and					
distribution facilities	5,966,800	3,995	-0-	-0-	5,970,795
Water equipment	467,671	-0-	-0-	-0-	467,671
Water and sewage					
equipment	324,582	2,507	7,793	-0-	319,296
Vehicles	395,269	12,001	20,345	-0-	386,925
Office furniture and					
equipment	40,195	-0-	-0-	-0-	40,195
Construction in process	121,015	123,042	-0-	-0-	244,057
<b>Total Capital Assets</b>	38,464,657	210,699	28,138	-0-	38,647,218
Accumulated					
Depreciation	12,675,387	883,848	28,138	-0-	13,531,097
Net Book Value	\$ 25,789,270			<u></u>	25,116,121

# (4) LEASES

The District leases land for its operations under a long term agreement that expires September 15, 2038. The District has the option to extend the lease for an additional 10 year term. Annual rent payments are due under the agreement in the amount of \$20,959.

The Right-of-Use Asset (Net) consists of:

Right-of-Use Asset Accumulated Amortization	\$  493,600 (182,529)
Right-of-Use Asset (Net)	\$ 311,071

### Notes to the Financial Statements

June 30, 2023

# (4) LEASES (CONTINUED)

As of June 30, 2023 the maturity of these lease payments are as follows:

For the Year Ended June 30	Principal	Interest
2024 \$	10,190	10,060
2025	10,474	9,776
2026	10,766	9,484
2027	11,066	9,184
2028	11,374	8,876
2029 through 2033	61,801	39,449
2034 through 2038	70,899	30,351
2039 through 2043	81,337	19,913
2044 through 2048	93,310	7,939
Total Lease Liability		
and Interest	361,217	145,032
Less Current Portion of Lease Liability	10,190	
Lease Liability Net of Current Portion \$	351,027	

The components of these leases included in the Statement of Activities and Changes in Net Position are as follows:

Amortization, Right-of-Use Asset	\$ 12,340
Interest	10,336

The discount rate regarding this lease calculation is 2.75%

# Notes to the Financial Statements

June 30, 2023

# (5) LONG-TERM DEBT

Long-term debt as of June 30, 2023, is summarized as follows:

	Direct Borrowings
State of California Water Resources Control Board loan; collateralized by net revenues of the District; interest at 0.75%; interest and principal payable in annual installments of \$719,191 on December 31; final payment due December 31, 2041.	\$ 12,691,442
State of California Water Resources Control Board loan; collateralized by net revenues of the District; interest at 0%; principal payable in semi-annual installments of \$9,094; final payment due January 1, 2048.	445,589
United States of America Department of Agriculture loan; collateralized by net revenues of the District; interest at 2.75%; interest and principal payable in annual installments of \$14,156; final payment due February 2061.	326,152
United States of America Department of Agriculture loan; collateralized by net revenues of the District; interest at 2.75% interest and principal payable in annual installments of \$5,814; final payment due February 2061.	133,935
Pacific Gas and Electric Company loan; uncollateralized; interest of 0%; principal payable in monthly installments of \$697; final payment due October 2028.	43,935
Pacific Gas and Electric Company loan; uncollateralized; interest at 0%; principal payable in monthly installments of \$61; final payment due May 2030.	5,002
Total Long-Term Debt	13,646,055
Less Debt Issuance Costs	(82,067)
Less Current Portion of Long-Term Debt	(649,372)
Long-Term Debt Net of Current Portion (Continued)	\$ <u>12,914,616</u>

### Notes to the Financial Statements

June 30, 2023

# (5) LONG-TERM DEBT (CONTINUED)

Changes to the District's Long-Term Debt (Direct Borrowings) is as follows:

Long-Term Debt - Beginning of Year	\$ 14,300,439
Repayment of Long-Term Debt	(654,384)
Long-Term Debt - End of Year	\$ 13,646,055

The annual requirements to amortize District long-term debt (direct borrowings) as of June 30, 2023 is as follows:

Year Ending June 30	Principal	Interest	Total
2024	\$ 649,372	107,834	757,206
2025	663,496	102,953	766,449
2026	668,418	98,031	766,449
2027	673,381	93,068	766,449
2028	678,386	88,063	766,449
2029 through 2033	3,426,410	363,765	3,790,175
2034 through 2038	3,554,565	232,176	3,786,741
2039 through 2043	2,972,662	94,889	3,067,551
2044 through 2048	157,479	33,307	190,786
2049 through 2053	76,210	23,641	99,851
2054 through 2058	87,281	12,569	99,850
2059 through 2061	38,395	1,568	39,963
	\$ 13,646,055	1,251,864	14,897,919

Terms of the above indebtedness provide for, among other things, restrictions on future borrowings and maintenance of certain reserves and financial rations.

### Notes to the Financial Statements

June 30, 2023

### (6) PROCEEDS OF TAX LIMITATION

Article XIIB of the California Constitution, as implemented by SB 1352 of 1980, specifies that proceeds of taxes of governmental entities may increase by an amount not to exceed the change in population, and the change in the United States Consumer Price Index or California per capita personal income, whichever is less.

The proceeds of taxes limit for the fiscal year ended June 30, 2023 was \$3,916,699.

The proceeds of taxes limit adopted by the District for the year ended June 30, 2024 is \$4,056,440.

The District is allowed to assess a property tax rate sufficient to cover its debt service requirements for the general obligation bonds for the business-type activities. These funds are restricted for debt service exclusively.

### (7) RETIREMENT PLANS

The District self-administers the Donner Summit Public Utility District Money Purchase Pension Plan (defined contribution) for its employees who have attained age 18, been employed for 12 months and have worked a minimum of 1,000 hours in order to be eligible to participate in the plan. The District can amend the plan at any time. The contribution ranges from 4% to 6% of the annual compensation for all qualified employees. Participants begin to vest at 20% after 2 years of service and are fully vested after 6 years of service. Forfeitures from non-vested participants are used to offset employer contribution requirements.

A 457 Deferred Compensation Plan has also been established by the District with Nationwide Retirement Solutions. Employees who completed ninety days of continuous service may elect to defer compensation up to 100% of their salary or \$22,500 (\$30,000 if employee will have obtained age 50 by the end of the calendar year), whichever is less. Additionally, if an employee participates in the plan then the District contributes an additional amount equal to 2% of their annual salary. This Plan is fully funded with Nationwide Retirement Solutions.

The required contributions for the year ended June 30, 2023 was \$77,514, with \$50,409 contributed to the Money Purchase Pension Plan and \$27,105 contributed to the 457 Deferred Compensation Plan. This amount was paid after June 30, 2023 and is included in Accrued Expenses.

### Notes to the Financial Statements

June 30, 2023

### (7) RETIREMENT PLANS (CONTINUED)

It is the District's position that it has a fiduciary obligation for the due care required of a prudent investor in the management of the plan's resources but is not responsible for any loss due to the investment or failure of investment funds and assets of the plan, nor shall the District be required to replace any loss which may result from such investments.

### (8) RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District is a member of two Joint Powers Authorities for the operation of common risk management and insurance programs. The programs cover workers' compensation, property, liability and employee dishonesty insurance. The Authorities are governed by Executive Boards consisting of representatives from member districts. The Executive Boards control the operations of the Authorities, including selection of management and approval of operating budgets.

The relationship between the District and the Joint Powers Authorities is such that the Authorities are not a component unit of the District for financial reporting purposes.

For workers' compensation insurance, the District has joined together with other special districts within the state to form the Special Districts Workers' Compensation Authority ("SDWCA"). The District pays estimated annual premiums to the SDWCA based upon estimated payroll classified into rate categories pursuant to the rules published by the California Workers' Compensation Insurance Rating Bureau. Actual premium due is determined after the fiscal year end and is based upon actual payroll. The SDWCA is entitled to assess additional premiums or to refund premiums based upon a pro rata allocation of the District's premium paid to total premiums paid. The District is not assessed additional premiums or refunded premiums on an individual basis based upon claims or loss experience. The SDWCA agrees to pay all amounts legally required by California workers' compensation laws. The amounts of settlements have not exceeded coverage provided by SDWCA for the last three fiscal years.

For property, liability and employee dishonesty insurance, the District has joined together with other special districts within the state to form the Special Districts Risk Management Authority ("SDRMA"). The District pays an annual premium to SDRMA for its property, liability and employees dishonesty coverage. The SDRMA is entitled to assess additional premiums or to refund premiums based upon a pro rata allocation of the District's premium paid to total premiums paid. The District is not assessed additional premiums or refunded premiums on an individual basis based upon claims or loss experience. The amounts of settlements have not exceeded coverage provided by SDRMA for the last three fiscal years.

### Notes to the Financial Statements

June 30, 2023

### (9) RESTRICTED NET POSITION - DEBT PAYMENT

A portion of the net position balance has been restricted in accordance with provisions of the debt due to various government agencies. The loan provisions require the District to maintain this amount in a reserve account.

### (10) LEASE COMMITMENT

The District has a lease agreement with the Truckee Fire Protection District (TFPD) for the District's fire station facility. The lease expires June 30, 2027. TFPD has the option to renew the lease for two 25-year periods. The District receives \$1 per year under the terms of the lease.

### (11) DEPARTURE FROM GENERALLY ACCEPTED ACCOUNTING PRINCIPLES

Statement No. 83 of the Governmental Accounting Standards Board requires the District to recognize the future cost of dismantling and removing the wastewater treatment plant, which is categorized by the standard as an "Asset Retirement Obligation". The standard requires the District to record the Asset Retirement Obligation, a deferred outflow of resources, and annual expenses over the life of the related asset related to the District's wastewater treatment plant. The standard requires these actions because the wastewater treatment plant sits on United States Forest Service property under a Special Use Permit that requires the land to be restored to its original condition at the end of the term of the Special Use Permit. Management believes recording this liability would not present an accurate representation of the District's financial position. The wastewater treatment plant provides an essential service to thousands of residents and management believes it is highly unlikely it would no longer be needed in the community. In addition, management believes it is highly unlikely, given the related infrastructure, that the facility could be relocated. Further, the United States Forest Service has a history of routinely renewing Special Use Permits such that the District anticipates the wastewater treatment plant will occupy the site indefinitely. Accordingly, the District is not following the guidance required by Statement No. 83 of the Governmental Accounting Standards Board and this is a departure from generally accepted accounting principles.

# Fund Financial Statements

# Balance Sheet

June 30, 2023

# <u>Assets</u>

	Primary Governmen	
		Proprietary
		Fund
Current Assets		
Cash	\$	1,324,368
Investments		3,449 1,327,817
Total Cash and Cash Equivalents		1,327,817
Accounts receivable		272,141
Allowance for doubtful accounts		(1,000)
Net accounts receivable		271,141
Other receivable		59,369
Prepaid expenses		290,568
Total Current Assets		1,948,895
Noncurrent Assets		
Capital assets, net		25,116,121
Right-of-Use asset, net		311,071
Total Noncurrent Assets		25,427,192
Total Assets	\$	27,376,087

# Fund Financial Statements

# **Balance Sheet**

June 30, 2023

# **Liabilities and Fund Balances**

T : 1 11	Primary Government Proprietary Fund	
Liabilities		
Current Liabilities	Ф	1.45.010
Accounts payable	\$	145,912
Accrued expenses		201,188
Interest payable		53,188
Customer deposits		86,570
Deferred revenue		165,280
Current portion of lease liability		10,190
Current portion of long-term debt		649,372
Total Current Liabilities		1,311,700
Noncurrent Liabilities		
Lease liability		351,027
Long-term debt		12,914,616
Total Noncurrent Liabilities		13,265,643
Total Liabilities		14,577,343
Fund Balances		
Net investment in capital assets		11,470,066
Restricted:		
Restricted for debt payment		753,403
Unrestricted		575,275
Total Fund Balances		12,798,744
Total Liabilities and Fund Balances	\$	27,376,087

# Statement of Revenues, Expenses, and Changes in Fund Net Position Budget and Actual Proprietary Fund

For the Year Ended June 30, 2023

	Original Budget	Final Budget	Actual	Budget Variance (Over) Under
Program Revenue				
Service fees \$_	3,302,491	3,433,909	3,461,326	(27,417)
Total Program Revenue	3,302,491	3,433,909	3,461,326	(27,417)
Expenses				
Salaries	859,001	870,479	930,075	(59,596)
Employee benefits	366,526	366,526	416,529	(50,003)
Board expense	67,907	67,907	71,790	(3,883)
Professional fees	230,750	249,059	224,730	24,329
Equipment maintenance and repair	70,070	74,894	35,306	39,588
Operating supplies	8,980	8,980	6,406	2,574
Vehicle maintenance and repair	37,432	37,432	32,773	4,659
Facility maintenance and repair	73,055	73,055	66,227	6,828
Dues and subscriptions	8,980	8,980	13,187	(4,207)
Fees, permits and certifications	55,390	55,390	55,288	102
Training and education	5,300	5,300	4,770	530
Travel	-0-	-0-	3,055	(3,055)
Insurance	193,441	193,441	193,442	(1)
Office supplies	10,600	10,600	7,353	3,247
Utilities, communications and telemetry	543,188	543,188	616,610	(73,422)
Chemicals and lab supplies	195,706	195,706	232,862	(37,156)
Laboratory testing	47,860	47,860	59,142	(11,282)
Small tools and rental	9,160	9,160	6,301	2,859
Inflow and infiltration	15,000	18,500	18,501	(1)
Sludge removal	14,510	14,510	28,749	(14,239)
Depreciation	-0-	-0-	883,848	(883,848)
Interest	110,500	110,500	125,981	(15,481)
Amortization Land Lease	20,250	20,250	12,340	7,910
Total Expenses	2,943,606	2,981,717	4,045,265	(1,063,548)
Operating Income (Loss)	358,885	452,192	(583,939)	1,036,131

(Continued)

# Statement of Revenues, Expenses, and Changes in Fund Net Position Budget and Actual Proprietary Fund

For the Year Ended June 30, 2023

	 Original Budget	Final Budget	Actual	Budget Variance (Over) Under
Operating Income (Loss)	\$ 358,885	452,192	(583,939)	1,036,131
General Revenues				
Property tax (including CFDs)	419,725	419,725	455,680	(35,955)
Grants	15,000	33,888	35,498	(1,610)
Interest	-0-	-0-	3,182	(3,182)
Other	 6,500	27,385	30,831	(3,446)
Total General Revenues	441,225	480,998	525,191	(44,193)
Contributed Capital	 -0-	-0-	57,151	(57,151)
Increase (Decrease) in Fund Balance	\$ 800,110	933,190	(1,597)	934,787
Fund Balance – Beginning of Year		-	12,800,341	
Fund Balance – End of Year		\$	12,798,744	



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors Donner Summit Public Utility District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the business-type activities of Donner Summit Public Utility District as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Donner Summit Public Utility District's basic financial statements, and have issued our report thereon dated January 30, 2024.

# **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Donner Summit Public Utility District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Donner Summit Public Utility District's internal control. Accordingly, we do not express an opinion on the effectiveness of Donner Summit Public Utility District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

# Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether Donner Summit Public Utility District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

# Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hillberg & Company

Certified Public Accountants

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